SUPREME COURT OF KOSOVO GJYKATA SUPREME E KOSOVËS VRHOVNI SUD KOSOVA

KOSOVO PROPERTY AGENCY (KPA) APPEALS PANEL KOLEGJI I APELIT TË AKP-së ŽALBENO VEĆE KAI

GSK-KPA-A-173/15

Prishtinë/Priština, 22 November 2017

In the proceedings of:

Z. S. K

Represented by lawyers M.M. K. and A.V. from Prishtinë/Priština

Appellant

The KPA Appeals Panel of the Supreme Court of Kosovo, composed of Beshir Islam, Presiding Judge, Krassimir Mazgalov and Erdogan Haxhibeqiri, Judges, deciding on the appeal against the decision of the Kosovo Property Claims Commission KPCC/D/R/247/2014 dated 18 June 2014 (case file registered under KPA34601), after deliberation held on 22 November 2017, issues this:

JUDGMENT

- 1. The appeal of Z. S. K. against the Decision of Kosovo Property Claims Commission KPCC/D/R/247/2014, dated 18 June 2014, as far as the claim registered in KPA under KPA34601 is concerned, is rejected as ungrounded.
- 2. The Decision of Kosovo Property Claims Commission KPCC/D/R/247/2014, dated 18 June 2014, as far as the claim registered in KPA under KPA34601 is concerned, is annulled.
- 3. The claim of Z. S. K. with number KPA34601 on the right of use of the socially owned apartment is dismissed due to lack of KPCC's jurisdiction.

Procedural and factual background:

- 1. On 28 November 2007, Z. S. K. (hereinafter: the appellant) filed a claim with the Kosovo Property Agency (hereinafter: the KPA) seeking confirmation of the right of use according to the lease contract for the apartment with surface area of 41.96 m², located in "Rudarska" street bb, Municipality of Obiliq (hereinafter: the claimed property). According to the appellant, the loss of possession over the claimed property occurred in March 1999 as a result of the circumstances during 1998/1999 in Kosovo.
- 2. To support his claim, the appellant together with the claim submitted the following documents at the KPA:
 - Lease contract no. I-104/96 dated 2 July 1996 concluded between the appellant and the Obiliq Municipality concerning the conditions for the use of the leased apartment;
 - Decision on leasing the apartment no. I89/96 dated 27 June 1996 by which the Obiliq Municipal Council leased the apartment to the appellant;
 - Identification card issued by parallel bodies of Prishtina on 18 March 2003;
 - Birth and death certificates without relevance to the case.
- 3. On 14 May 2008, the KPA Executive Secretariat made the notification of the claimed property by placing a sign on the claimed property, which was found to be occupied by unknown persons who were not present at the moment of the property visit.
- 4. The KPA Executive Secretariat could not positively verify the documents which the appellant provided to support his claim.
- 5. On 18 June 2014, the Kosovo Property Claims Commission, by its decision KPCC/D/R/247/2014, decided to reject the claim because, according to the reasoning in paragraph 25, it was stated that "the claimant has failed to present any evidence and the Executive Secretariat ex officio could not find any evidence in the public records that support the allegations of the appellant's property right.
- 6. The decision was served on the appellant on 20 October 2014. On 17 November 2014, the appellant filed an appeal with the Supreme Court on 18 November 2014.

Appellant's allegations

7. The appellant states that the KPCC decision contains substantial violations of substantive law as well as erroneous and incomplete determination of the factual situation.

- 8. According to the appellant, the submitted documents prove that he had legitimate possession through lease. The appellant states that he had the right of use with lease because at that time there was no private ownership with unlimited time.
- 9. At the end of his appeal, the appellant requests from the Supreme Court to grant his appeal and to quash the decision of the KPCC, and to return the case for reconsideration or to issue a new decision ordering the return of the residential property to the appellant.

Legal reasoning:

10. The appeal was filed within the time limit of 30 days, as foreseen by Article 12.1 of the Law no. 03/L-079 and is admissible.

Merits of the appeal

- 11. After reviewing the case file submissions, the challenged decision and the appellant's allegations, pursuant to Article 194 of LCP, the Supreme Court found that the decision of the KPCC should be annulled not on the merits of the appeal but *ex officio* as the claim does not fall within its jurisdiction.
- 12. From the information provided by the appellant (the claimant) and the PAK in the case file submissions, it can certainly be concluded that the claimed property is not a private property but of a public socially owned nature and that the owner was the Municipality of Obiliq (Municipalities according to the legislation were Social-Political Communities). The appellant did not provide any evidence that the claimed property was ever privatized or that otherwise it should be considered a private property. This is also stated in the appeal when he alleges that with the submitted documents he has proven the right of use over the claimed property. Due to these findings, it follows that the alleged right of use of property over the claimed apartment does not relate to private property as defined by Section 3.1 of UNMIK Regulation 2005/60, but to a public or socially-owned property. Therefore, it follows that the KPCC has no jurisdiction to decide on this claim.
- 13. The request relates to the leasing of an apartment of the Municipality of Obiliq. The KPCC rejected the request with justification that there was lack of evidence that would prove the property right even though in the claim and in the appellant's statements in the appeal, the right of use on the basis of the lease for the apartment owned by the Municipality of Obiliq was sought.
- 14. According to Article 3.1 of Law no. 03/L-079, the KPCC has the competence to resolve the claims relating to the right of ownership over private property and the claims relating to the right to use private immovable property.
- 15. Furthermore, under Section 2.1 of UNMIK Administrative Direction 2007/5 on the implementation of UNMIK Regulation 2006/50 on the Resolution of Claims Relating to Private Immovable Property Including Agricultural and Commercial Property, as amended with Law no. 03 / L-079, hereinafter the Administrative Direction (AI) "any person who had an ownership right, lawful possession of or any lawful right of use of or to private immovable property, including agricultural and commercial property, who at the time of filing a claim is not able to exercise his/her property right due to circumstances directly related to or resulting from the armed conflict of 1998/1999, is entitled to reinstatement as the property rights holder in of his/her property right".
- 16. The apartment in question was not a privately owned property and therefore is outside the scope of application of the KPCC procedures.

- 17. The confirmation and protection of use rights over socially owned property and/or public property does not fall within the jurisdiction of the KPCC, respectively the KPA Appeals Panel.
- 18. The Supreme Court found that the KPCC decision as such was ungrounded and had to be quashed ex officio by dismissing the claim due to lack of jurisdiction and therefore the Supreme Court did not consider the merits of the claim.
- 19. This judgment does not prejudice any property right for the current possessors nor is it an obstacle to initiating proceedings before the competent body or competent court for the parties that consider it necessary.
- 20. Based on the above and in accordance with Article 12.2 of Law no. 03 / L-079 and Article 198.1 of the Law on Contested Procedure, the court decided as in the enacting clause of this judgment.

Legal advice:

Pursuant to Article 13.6 of the Law 03/L-079, this judgment is final and enforceable and cannot be challenged through ordinary or extraordinary circumstances.

Beshir Islami, Presiding Judge

Krassimir Mazgalov, EULEX Judge

Erdogan Haxhibeqiri, Judge

Timo Eljas Torkko, Acting EULEX Registrar